



## AGENDA COVER MEMO

Memorandum Date: September 27, 2024

Order Date: October 8, 2024

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TO: Board of County Commissioners

DEPARTMENT: Community Justice and Rehabilitation Services

PRESENTED BY: Greg Rikhoff, Community Justice & Rehabilitation Services  
Director  
Clint Riley, Behavioral Health Deflection Manager

AGENDA ITEM TITLE: ORDER/IN THE MATTER OF APPROVING ONE GRANT AND  
ACCEPTING \$1,170,540 FROM THE CRIMINAL JUSTICE  
COMMISSION FOR THE BEHAVIORAL HEALTH  
DEFLECTION PROGRAM AND DELEGATING AUTHORITY  
TO THE COUNTY ADMINISTRATOR TO EXECUTE THE  
AWARD DOCUMENTS AND ANY SUB-CONTRACTS

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### I. MOTION

Approve one grant and accept \$1,170,540 from the Criminal Justice Commission for the Behavioral Health Deflection Program and delegate authority to the County Administrator to execute the award documents and any sub-contracts.

### II. AGENDA ITEM SUMMARY

The County Department Community Justice and Rehabilitation Services (CJRS) seeks to accept \$1,170,540 from the Criminal Justice Commission provided to Lane County via HB 4002 and HB 5204.

### III. BACKGROUND/IMPLICATIONS OF ACTION

#### A. Board Action and Other History

This is the second time the Board will address the creation of the Behavioral Health Deflection Program. On May 14, 2024 the board approved the acceptance of the first tranche of the grant from the Criminal Justice Commission and created 1.0 FTE for the Deflection Community Justice Manager. This order would accept the 2<sup>nd</sup> half of the funding for the Behavioral Health Deflection Program.

A behavioral health deflection program is defined in HB 4002 (2024) as a collaborative program between law enforcement agencies and behavioral health entities that assist individuals who may have substance use disorder, another behavioral health disorder or co-occurring disorders, to create community-based pathways to treatment, recovery support services, housing, case management or other services.

With approval from the Commission, Community Justice and Rehabilitation Services (CJRS) established the program and began development efforts. With support from across county government, CJRS convened coordination and advisory task teams to shape design, staffing, operations, and integration into the complex local provider landscape. CJRS worked with the District Attorney, Sheriff's Office, and Chiefs of Police to develop program eligibility. CJRS convened BIPOC community members, social justice advocates, treatment providers from all three Behavioral Health Resource Networks (BHRN) currently funded by Oregon Health Authority in Lane County and other social services together with key law enforcement representatives. These processes enabled Lane County to validate and select the Law Enforcement Assisted Diversion (LEAD) model as the basis for the deflection program and continued to support the program launch efforts over the past three months in advance of our planned launch date of October 1.

The Lane Deflection program coordinator will be the central network partner for information flowing between the law enforcement, courts, behavioral health partners, deflection navigators, and community treatment providers. Consistent with LEAD, the Behavioral Health Deflection Program envisions a case management model that captures near real-time status for each person in the program and summary metrics for public reporting on progress toward program outcomes.

Navigation service partner Ideal Option has been selected and will staff and supervise the team of peer navigators. Each navigator will be responsible for responding to law enforcement, making an initial assessment of client needs, serving as client case manager, keeping electronic case files up to date on participant program fidelity as they connect participants to services. Behavioral Health Deflection Program (BHDP) will work with providers to determine the most efficient means of providing participant status updates to navigators and central program coordination. BHDP will work with courts, the DA's office and law enforcement to determine the scope of ongoing case reporting requirements.

## B. Policy Issues

Adults who live in Lane County and have committed a low-level "quality of life" crime such as possession of a controlled substance, trespassing, or low-level theft, and for whom it is suspected that their behavior stems from an unmet behavioral health need and/or co-occurring substance use disorder are eligible for the program.

Using the LEAD model, a simple, rendering of BHDP is as follows:

- Upon encounter, an officer determines if an individual is eligible for deflection and contacts a Navigator to facilitate transfer.
- The Navigator's initial engagement will explain the program and set the time and place for a second meeting. The second engagement with the deflected individual serves as the actual onboarding into the program. It includes securing the release of information, conducting initial assessments for any needed healthcare, associated services, or other social services supports. A case management file is created, and tracking begins.
- The individual is referred to the service provider. Services will include assessment for co-occurring disorders. The individual will enter into treatment or other services as appropriate.
- Concurrent with initial treatment, the navigator will support the individual with ongoing service supports for needed stabilization such as ongoing behavioral & mental health treatment, transportation, housing, basic needs, employment, and legal assistance.
- Peer navigators will manage individuals having issues with achieving program fidelity. Peer navigators will work with supervisors and program management as needed to ensure success.
- Case management reporting will provide routine updates for all program partners and providers.
- Upon meeting longer term success benchmarks, participants will be deemed to have completed Deflection and exit program.

C. Board Goals

This initiative addresses the Board's first Strategic Goal: Develop an equitable and integrated approach to health, behavioral health, public safety, and homelessness so that all residents are safe, healthy, housed and health outcomes are improved.

D. Financial and/or Resource Considerations

The BHDP receives the entirety of its funding from the State of Oregon through grants managed by the Criminal Justice Commission. With this second tranche, Lane County has received a total of \$2,120,517.00 for use in the creation of the program. Lane County expects the State of Oregon to continue to provide funding for the program for the foreseeable future with the 25-27 biennium funding to be decided during the 2025 legislative session. Staff can't presume to know future funding levels.

The current funding level meets program needs. Funding covers four regular FTE positions:

Community Justice Manager (CJRS), filled by Clint Riley.

Senior Program Services Coordinator (CJRS), filled by Christine Atkinson

Office Assistant 2 (CJRS), unfilled, not yet posted.

Deflection Paralegal (District Attorney's Office) filled by Courtney Runkle

Funding also covers contracts for navigation and housing. Initial requests for interest solicitations have estimated costs at \$700,000 for navigation and \$400,000 for housing. Any funding for additional treatment services has yet to be assessed. Funding has also been set aside for the training of staff and local law enforcement with estimated costs of \$40,000 and will include implicit bias, trauma-informed care and restorative justice training.

Additionally small contracts for initial start-up assistance to understand legislative intent, develop and coordinate systems, aid with cultural accessibility, and ensure the program is trauma informed is needed. The contracts are de minimis and going to Lane Council of Governments, Mike McCart, Mark Harris and Paul Solomon. There may be additional contracts with some of the five federally recognized Indian tribes that include Lane County within their service areas.

E. Health Implications

The Behavioral Health Deflection Program has the potential to play a critical role in establishing innovative delivery of services to individuals with substance use disorder, and/or behavioral health disorder. The program can provide greater access and coordination of these behavioral health services while reducing and discouraging criminal justice system involvement.

As H & HS has established, physical, emotional and psychological health services to support illness recovery, prevent isolation, contribute to self-esteem, and reduce the risk of early death. People with strong community health service support tend to have better physical and mental health than those without, which means reduced need for future health services. The BHDP has the potential to positively impact the health of individuals in crisis by getting treatment and services quickly and effectively.

F. Analysis

The BHDP expects to be fully funded by the State of Oregon and has been designed accordingly. The program will also rely on the State of Oregon's commitment to continue to fund the Measure 110 Behavioral Health Resource Network (BHRN) service programs. It's unlikely that BHDP clients will succeed without timely access to crucial treatment programs. The County cannot continue the program without both elements of State funding.

The state requires a good faith effort to work with Federally recognized tribes. It

also requires the county to develop a culturally and linguistically accessible program that is trauma informed and equitable in access. Data demands are significant. In consequence, Lane County has developed a data and evaluation as well as a cultural competence task force to provide direction and focus. In addition, staff have connected with the five Tribes that include Lane County within their areas of service. The effort has been fruitful thus far with significant work still to do.

G. Alternatives/Options

1. Approve one grant and accept \$1,170,540 from the Criminal Justice Commission for the creation of the Behavioral Health Deflection Program and delegate authority to the County Administrator to execute the award documents and any sub-contracts.
2. Do not approve the acceptance of the grant. Direct staff to further develop the deflection project prior to a board decision.

IV. RECOMMENDATION

Approve one grant and accept \$1,170,540 from the Criminal Justice Commission for the Behavioral Health Deflection Program and delegate authority to the County Administrator to execute the award documents and any sub-contracts.

V. TIMING/IMPLEMENTATION

The Behavioral Health Deflection Program is closer to launching this fall but will not be ready for a full launch on October 1, 2024. We are committed to building a program that works for our community here in Lane County, that helps encourage people to seek treatment, and that provides accountability for behaviors that harm others.

The program will start to launch in October with the hiring of peer navigators and as training is completed for staff and local law enforcement agencies.

VI. FOLLOW-UP

If the Order is approved, staff will continue to develop the Behavioral Health Deflection Program. Staff plan to provide the Board with on-going updates.

VII. ATTACHMENTS

- A. Board Order

BEFORE THE BOARD OF COMMISSIONERS OF LANE COUNTY, OREGON

ORDER NO: 24-10-08-03

In the Matter of  
Approving One Grant and Accepting  
\$1,170,540 from the Criminal Justice  
Commission for the Behavioral Health  
Deflection Program and Delegating Authority  
to the County Administrator to Execute the  
Award Documents and any Sub-contracts

**WHEREAS**, the Lane County Department of Community Justice and Rehabilitation Services has been awarded the Criminal Justice Commission Behavioral Health Deflection Grant in the amount of 1,170,540 for the use of creating a Behavioral Health Deflection Program in Lane County; and

**WHEREAS**, Lane Manual 20.650 requires that the Board of County Commissioners must approve acceptance of grant dollars in excess of \$150,000;

**WHEREAS**, The Board of Commissioners, pers ORS 294.338(2) has the authority to appropriate unforeseen specific purpose grant revenue through a Resolution; and

**WHEREAS**, the need, the purpose and the amount of the grant are herein described;

**NOW, THEREFORE**, the Board of County Commissioners of Lane County **ORDERS** as follows:

1. Lane County, through the Department of Community Justice and Rehabilitation Services is approved to accept the Criminal Justice Commission Behavioral Health Deflection Grant in the amount of 1,170,540.
2. The County Administrator is delegated the authority to sign and execute the resulting grant award with the Criminal Justice Commission and any associated sub-contracts.

**ADOPTED** this 8th day of October 2024.

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Laurie Trieger, Chair  
Lane County Board of Commissioners

# Lane County Behavioral Health Deflection Program

## Presenters

Clint Riley - Deflection  
Coordinator

Greg Rikhoff - Assistant  
County Administrator



# Background

- ▶ Measure 110 Reform
- ▶ HB 4002
  - ▶ Collaboration between law enforcement agencies and behavioral health entities.
  - ▶ Assists individuals who have substance use disorder and/or behavioral health disorder.
  - ▶ Creates community-based pathways to treatment, recovery support services, housing, case management and other services

# Program Budget

- ▶ Total amount awarded: \$2.12 million total
  - ▶ First Tranche in May 2024 - \$949,977
  - ▶ Second Tranche in 2 dispersements
    - ▶ 585,270 in October 2024
    - ▶ 585,270 in March 2025
- ▶ Funding for the current year
  - ▶ Will be working with the legislature to secure future funding
- ▶ Expectation is that over 65% of funding going to support and direct services

# Timeline

April  
Law Passed/County opted  
in as early adopter

May/June  
Design and Policy  
Meetings

July  
Full Grant  
Application  
Due/LEAD Model

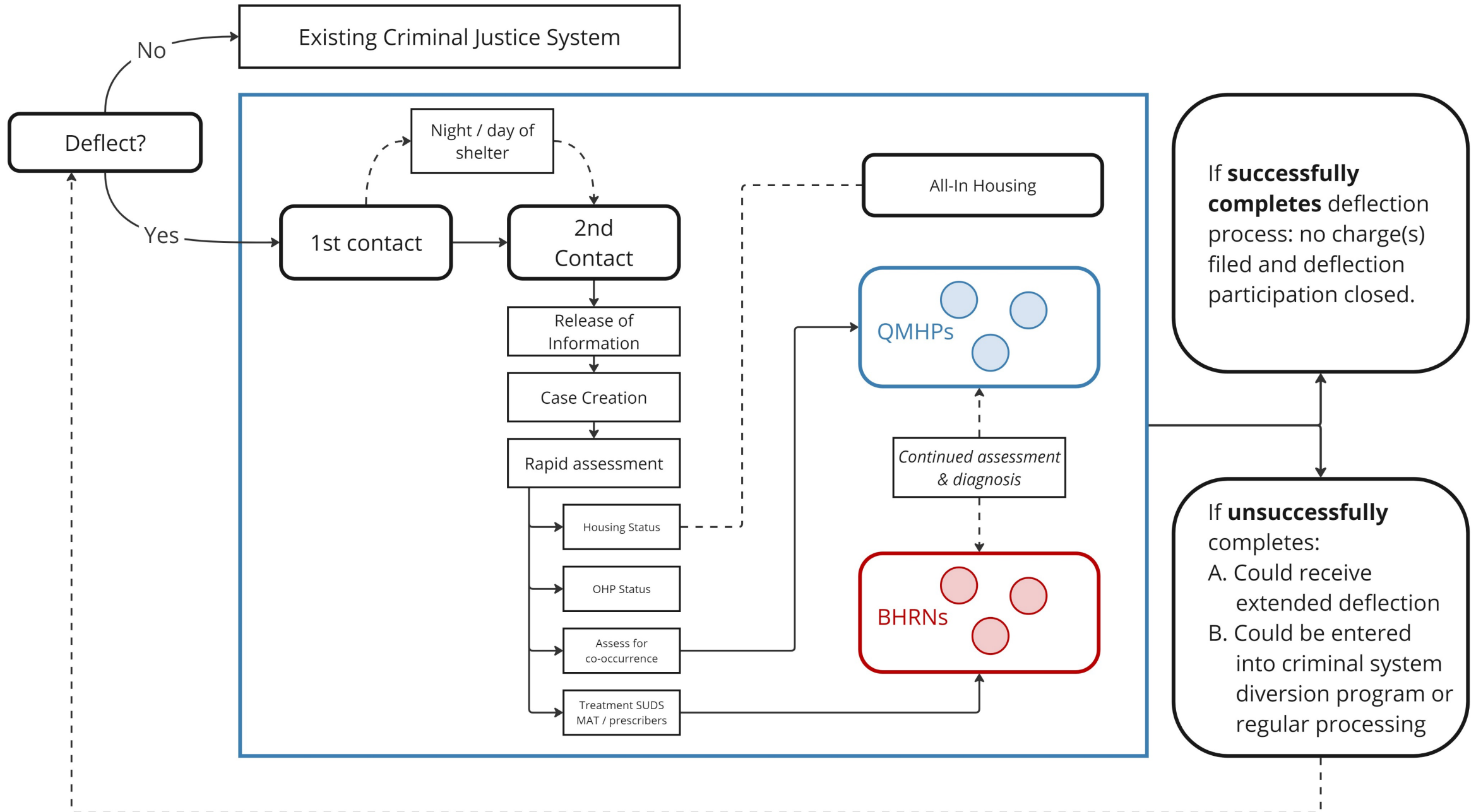
August  
Work Groups  
Created/Grant  
Approved

September 1  
Recriminalization  
Law goes into  
effect

October  
Launch Goal

# Contract, Services and Staffing

- ▶ Navigation Services
  - ▶ Ideal Option
- ▶ Housing
  - ▶ Contract Awarded (Reveille)
- ▶ Deflection and DA staff hired



# Who can be Deflected?

- ▶ Adults who live in Lane County
- ▶ Who have committed a low-level “quality of life” crime such as possession of a controlled substance, trespassing, or low-level theft
- ▶ For whom it is suspected that their behavior stems from an unmet behavioral health need and/or co-occurring substance use disorder

# Community Task Forces

Task forces are comprised of county staff and community members invested in the positive impact that Deflection will have on our community.

- ▶ Community Advisory Committee
- ▶ Data and Evaluation Task Force
- ▶ DEI Task Force

# Data Collection

- ▶ The Criminal Justice Commission established a statewide system for tracking data concerning program outcomes.
- ▶ State data requirements:
  - ▶ Deflection participants
  - ▶ Demographics (age group, race/ethnicity)
  - ▶ Source for referral
  - ▶ Services provided
- ▶ In addition to state data obligations, Lane County is developing County specific metrics.

# Launch

- ▶ Launch in October 2024
- ▶ Ideal Option have hired peer navigators
- ▶ Awarding housing contract
- ▶ Working with local law enforcement to train on how and when to deflect

# Ongoing Efforts

- ▶ Systems Mapping
- ▶ DEI training for systems partners
- ▶ Building systems that work for rural communities
- ▶ BHRN and other partner engagement

# Questions?

