



AGENDA COVER MEMO

Memorandum Date: January 27, 2025

Order Date: February 4, 2025

TO: Board of County Commissioners

DEPARTMENT: Community Justice and Rehabilitation Services

PRESENTED BY: Greg Rikhoff, Assistant County Administrator and Director of
Community Justice and Rehabilitation Services

Greetje Brunsmann, Interim Parole and Probation Manager

AGENDA ITEM TITLE: ORDER/ In the Matter of Approving Acceptance of One Grant in
the Amount of \$825,000 from the Department of Justice, and
Increasing Appropriations in the Special Revenue Fund of
\$300,000 in Community Justice and Rehabilitation Services
Department and Delegating Authority to the County Administrator
to Execute Award Documents and any Sub-Contracts.

I. MOTION

Approve Acceptance of One Grant in the Amount of \$825,000 from the Department of Justice, and Increasing Appropriations in the Special Revenue Fund of \$300,000 in Community Justice and Rehabilitation Services Department and Delegating Authority to the County Administrator to Execute Award Documents and any Sub-Contracts.

II. AGENDA ITEM SUMMARY

The board is being asked to approve one grant in the amount of \$825,000 from the Department of Justice is for the purpose of expanding a Combating Mental Illness Initiative (CMI). CMI aims to explore and develop best practices in Intersecting County Community Corrections and Mental Health Services to improve care coordination, universal screening processes, community engagement, and collaborative case planning for mutual clientele.

The county will prioritize engagement for adults with mental health conditions and/or substance use disorders (SUDs) who either are currently on parole or probation supervision or will be on community supervision after their initial court hearing or release from jail.

III. BACKGROUND/IMPLICATIONS OF ACTION

A. Board Action and Other History

Lane County has identified mental illness as a crisis. Mental illness is a significant barrier to address criminogenic needs for the client population. The ability to effectively respond to those suffering from mental illness has been significantly diminished with the reduction of State funding, resulting in the loss FTE and community services. The collaborative approach as a Lane County system, adherence to best practices, and innovation in services has led to a grant opportunity with the DOJ.

In collaboration, Lane County Community Corrections and Behavioral Health possess the ability to engage clientele over time building rapport, navigating services, and possess the ability to mandate services through various sentencing authorities. This affords both Community Corrections and Behavioral Health the best opportunity to improve the quality of life for those truly in need. This grant will afford Lane County the ability to define, enhance, and pilot an evidence-based model that will generate the desired outcomes that improve the quality of life.

B. Policy Issues

The \$825,000.00 award cover three (3) years. The first year, 2025, will largely serve as a planning phase for the grant in which Lane County's practices will be defined and documented. In 2026 and 2027, as determined by the established model, one (1) FTE Parole and Probation Officer 1 or 2 may be added to support data collection and expand upon identified best practices. This may also include the contracting for Peer Navigator Services to support those suffering from mental illness. This is largely to be determined.

C. Board Goals

The approval of this grant supports priority one – Safe, Healthy County by creating Lane CMI which will help develop an equitable and integrated approach to behavioral health and public safety.

D. Financial and/or Resource Considerations

Although not a requirement of the award, the grant application, creates the opportunity to add 1.0 FTE Parole and Probation Officer. This need would be identified and solidified in the 2025 planning phase of the grant.

E. Health Implications

Lane County faces a dramatic increase in the number of residents anticipated to be on Parole or Probation supervision. The Oregon Health Authority documented

that state overdose deaths increased by a third from 2019 to 2020 and another 44% in 2021. In April 2024, the Oregon Department of Administrative Services increased its statewide probation population caseload forecast by 6,000. Lane forecasts its probation supervision caseloads to increase by more than 30% by 2027 from 1,100 to 1,500.

Of the 2,200 residents that Parole and Probation currently supervises, almost half have an assessed “high risk” to recidivate, and 75% have mental health, SUD, and/or co-occurring disorders that hinder progress in their plans for reentry and contribute to high rates of homelessness. More than 800 of the 1,100 residents on probation supervision suffer from serious mental health symptoms, 44% are homeless, and over 85% do not comply with supervision or services appointments.

F. Analysis

P&P established its Mental Health Unit (**MHU**) in 2023 based on national best practices from the International Community Justice Associations to address the needs of people with mental illness on probation and parole. The MHU is a specialized unit consisting of one supervisor and three P&P Officers who administer the Mental Health Screening Form III to identify behavioral health needs and make referrals for mental health and SUD treatment programs. The MHU has the capacity to engage 135 individuals on supervision at any time. Some clients can be engaged as early as 160 days before leaving jail through a medical provider to the extent the jail can observe mental health or SUD challenges. Post-release, the MHU uses evidence-based, trauma-informed strategies to schedule referrals to LCBH and community-based mental health and SUD providers to manage treatment and support services options.

LCBH has a strong foundation with two programs that may receive P&P referrals during post-release— the Forensic Outpatient Program (**FOP**) and the Forensic Intensive Treatment Team (**FITT**). FOP's 4 professionals provide direct and contracted outpatient mental health services for up to 120 individuals who are referred from the court system or P&P, while FITT's team of 11 provides voluntary intense wraparound clinical services in the field for up to 18 months for 45 fully enrolled and 30 screening status clients at any given time with behavioral health disorders and multiple jail bookings or high utilization of health systems. FOP and FITT are staffed with Qualified Mental Health Professionals, who provide assessment, treatment planning, and therapy; Case Managers, who provide skill-building and case management; Peer Support Specialists, who provide mentorship and care navigation support; Licensed Medical Practitioners; and Clinical Supervisors.

P&P and LCBH will use these funds to develop a three-phased planning process with the tools and practices for staff to synchronize P&P and LCBH's respective

staffing capacity, roles, and responsibilities to engage the Target Population with the highest unmet need and criminogenic risk and coordinate the screening processes and collaborative case planning between P&P, LCBH, and criminal-legal system partners for more effective crisis response

The grant will also increase staffing, expertise, and mobility outreach capacity of the MHU to expand access to treatment options for the hard-to-reach population. An MHU Outcomes Officer (1 FTE Parole and Probation Officer 1 or 2 in years 1-3) will be promoted and funded by the grant immediately to provide strategic leadership for supervision and behavioral health care coordination; access and integrate performance and quality improvement outcomes data; and synchronize peer support, training, screening and assessment, community engagement, and case planning for P&P Officers. P&P will purchase equipment and supply upgrades for a Mobile Outreach Vehicle (year 2), and fund professional development (recurring) for MHU Officers to receive and deliver training among their peers in other states.

The information required by the Board of County Commissioners to approve application and acceptance of a grant award is provided below.

1. Please describe how grant impacts or obligates County funds. Provide grant budget details regarding the amount and which county funds will cover the expenses. To the extent the grant requires match or obligates Special Revenue other dedicated funds, please identify the specific revenue source. Please include obligations for the following:

- ☐ Cash or in-kind match
- ☐ Expenditures for administration, audit, and evaluation obligations, etc.
- ☐ Other program activities or expectations

Although not a requirement of the award, within the grant application, in proceeding with (1) FTE Parole and Probation Officer 1 or 2, the Division did identify a potential match in personnel with one of our existing Mental Health Unit officers. This need would be identified and solidified in the 2025 planning phase of the grant.

2. For any required match, which will be spent first - grant funds or other County funds - or will they be spent concurrently?

No match is required.

3. Are there unique or unusual conditions that trigger additional County work effort, or liability, i.e., maintenance of effort requirements or supplanting prohibitions or indemnity obligations?

None that County is aware of at this time.

4. Does the grant proposal include the addition of new County positions? If so, how much FTE, in what kinds of positions, and in which programs? Will these positions be regular, temporary, or extra help?

The grant proposal includes 1 FTE Parole and Probation Officer to facilitate MHU outcomes for Lane CMI. This will be a regular position funded in years 2 and or 3 of the grant.

5. Describe the plan for continuation of the grant program/project after the end of the grant. What is the expectation of grant stakeholders regarding future funding of the program/project? Please consider the applying department one of the stakeholders and describe any expectation of ongoing County funds (both discretionary and non-discretionary).

If determined in the 2025 planning phase, (1) FTE Parole and Probation Officer is needed, the Division has identified a potential match in personnel with one of our existing Mental Health Unit officers. Based on recent state projections, is expected to an increase in state funding which supports community corrections.

6. To what extent will the grant cover the Full Indirect Cost or the A-87 Indirect Cost associated with the grant program/project?

☐ If only the A-87 costs are covered, how will the department cover the difference?

☐ As the County's Indirect Plan charges for actual indirect costs incurred in the prior year, how will the department plan to cover countywide indirect charges associated with the program in the fiscal year/s after the end of the grant?

This grant permits the County to apply its full indirect rate.

G. Alternatives/Options

1. Approve acceptance of one grant in the amount of \$825,000 from the Department of Justice, increase the appropriations in the Special Revenue Fund of \$300,000 in Community Justice and Rehabilitation Services department and delegate authority to the County Administrator to execute award documents.

2. Do not approve the acceptance of the grant.

IV. RECOMMENDATION

Approve acceptance of one grant in the amount of \$825,000 from the Department of Justice, increase the appropriations in the Special Revenue Fund of \$300,000 in Community Justice and Rehabilitation Services department and delegate authority to the County Administrator to execute award documents.

V. FOLLOW-UP

If the Order is approved, staff will commence work in planning in 2025 and hire or solicit interest for the Parole and Probation Officer 1 or 2 as determined necessary in planning.

VI. ATTACHMENTS

Board Order

BEFORE THE BOARD OF COMMISSIONERS OF LANE COUNTY, OREGON

ORDER NO:

IN THE MATTER OF APPROVING
ACCEPTANCE OF ONE GRANT IN THE
AMOUNT OF \$825,000 FROM THE
DEPARTMENT OF JUSTICE, AND
INCREASING APPROPRIATIONS IN THE
SPECIAL REVENUE FUND OF \$300,000
IN COMMUNITY JUSTICE AND
REHABILITATION SERVICES
DEPARTMENT AND DELEGATING
AUTHORITY TO THE COUNTY
ADMINISTRATOR TO EXECUTE AWARD
DOCUMENTS AND ANY SUB-
CONTRACTS.

WHEREAS, the Department of Justice has awarded Lane County Parole and Probation in partnership with Lane County Behavioral Health a grant in the amount of \$825,000 to launch the Combating Mental Illness Initiative, and

WHEREAS, the County has adopted as a strategic priority the development of an equitable and integrated approach to health, behavioral health, public safety and homelessness so that all residents are safe, healthy, housed, and health incomes are improved; and

WHEREAS, Lane County Parole and Probation and Lane County Behavioral Health possess the ability to engage clientele in navigating and mandating behavioral health services; and

WHEREAS, Lane Manual chapter 20 requires that the Board of County Commissioners must approve acceptance of a grant in excess of \$250,000; and

WHEREAS, The Board of Commissioners, pers ORS 294.338(2) has the authority to appropriate unforeseen specific purpose grant revenue through a Resolution; and

WHEREAS, the need, the purpose and the amount of the grant are herein described;

NOW, THEREFORE, the Board of County Commissioners of Lane County **ORDERS** as follows:

1. Lane County, through the Department of Community Justice and Rehabilitation Services is approved to accept the Department of Justice Improving Adult and Youth Crisis Stabilization and Community Reentry Program Grant in the amount of \$825,000.
2. The County Administrator is delegated the authority to sign and execute the resulting grant award with the Department of Justice and any associated sub-contracts.

3. Appropriations for the fiscal year beginning July 1, 2024 are increased as follows.

SPECIAL REVENUE FUND 268

Resources	\$300,000
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Community Justice and Rehabilitation Services	\$300,000
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ADOPTED this ____ day of _____, 2025.

David Loveall, Chair
Lane County Board of Commissioners