



AGENDA COVER MEMO

Memorandum Date: March 25, 2025

Order Date: April 8, 2025

TO: Board of County Commissioners

DEPARTMENT: Community Justice and Rehabilitation Services

PRESENTED BY: Erin Reynolds, Florence City Manager and Public Safety Coordinating Council (PSCC) Chair; Greg Rikhoff, Lane County
Denise Walters, PSCC Staff

AGENDA ITEM TITLE: Order/In The Matter of Acknowledging and Supporting the Pursuit of 2025-27 Justice Reinvestment Program (JRP) Grant Funds, Providing a Signed Letter of Acknowledgment and Support From the Board for All JRP Funds, and Delegating Authority to the local Public Safety Coordinating Council Staff to Submit the Online Grant Applications and to the County Administrator to Execute Any Additional Grant Application Documents.

I. MOTION

Adopt the order acknowledging and supporting the pursuit of 2025-27 Justice Reinvestment Grant Program (JRP) funds, providing a signed letter of acknowledgment and support from the Board for JRP formula, competitive, evaluation, and victim services funds, and delegating authority to the Public Safety Coordinating Council staff to submit the online grant applications and to the County Administrator to execute any additional grant application documents.

II. AGENDA ITEM SUMMARY

The Board is being asked by the Lane County Public Safety Coordinating Council (PSCC) to acknowledge the pursuit of Justice Reinvestment Grant Program formula, competitive, evaluation, and victim services funds and provide a signed letter to this effect. The funder requires such a letter as part of the applications. The 2025-27 application process is similar to last biennium and consists of two steps: 1) Submit a description of programs likely to be funded with JRP formula funds by April 18, 2025; and 2) Submit any program changes, budgets, proposals for competitive fund, victims services, and evaluation by July 16, 2025. The PSCC will come before the Board again with full program proposals and budgets prior

to acceptance of any awards.

The Board is also being asked to delegate authority to the Public Safety Coordinating Council (PSCC) staff to submit the grant applications, as required by the Oregon Criminal Justice Commission, and delegate authority to the County Administrator to execute any additional grant documents necessary to complete the process.

III. **BACKGROUND/IMPLICATIONS OF ACTION**

A. **Board Action and Other History**

Lane County has consistently and successfully applied for JRP formula, competitive, evaluation, and victim services funds since the beginning of Oregon's Justice Reinvestment Initiative. A 2013 report and recommendations from the Oregon Public Safety Commission, a bipartisan, interagency commission appointed by the Governor to analyze corrections and sentencing policies, laid the groundwork for House Bill 3194 creating the Justice Reinvestment Grant Program. Between 2000 and 2010 Oregon's prison population increased nearly 50 percent and the state's prison population was projected to continue to increase, driving up prison costs. Justice Reinvestment is Oregon's proactive approach to controlling prison growth and investing a portion of the avoided operational prison costs in Oregon's local criminal justice systems. Justice Reinvestment focuses on property, drug, and driving (under the influence of intoxicants) offenses and pursues two primary goals:

1. Reduce recidivism through evidence-based practices while protecting public safety and holding offenders accountable; and
2. Decrease prison utilization while protecting public safety and holding offenders accountable.

In the past JRP funds have consistently been used to support the following programs and services:

Reentry Components/Reducing Recidivism: Transitional Housing and services provided by Sponsors, Inc.: Crisis Funds, Peer Mentoring/Incentives, Mentoring Program, and Cognitive Behavioral Therapy (CBT)/Motivational Enhancement Therapy (MET)/Gender Specific CBT and MET. A cognitive-behavioral Batterer Intervention Program for those with domestic violence related offenses. Parole & Probation's Justice Involved Women's Initiative providing gender specific services to women on supervision.

Prison Reduction Components: Lane County Sheriff's Office Electronic Monitoring Program service to those released based on recommendation from Pretrial Services. Restorative Justice Services for the District Attorney's (DA) Community Prosecution Program, a DA Diversion for non-repeat offenders in low level felony property cases.

Overarching Component to Achieve Both JRP goals - Collaborative, Data

Driven PSCC: Goal: increase public safety through local and regional collaboration. Objectives: increase Lane County's ability to support a collaborative, proactive, engaged PSCC with key decision makers and stakeholders who participate directly in an ongoing process of joint policymaking for the local system; provide support so PSCC can continue to be a highly functioning group with a shared purpose of improving the local criminal justice system. The PSCC meets 5-6 times a year as a full body and a number of sub-committees (Reentry Task Force, Workplan Workgroup, Juvenile Justice, Behavioral Health/Criminal Justice Workgroup, Budget, etc.) meet monthly, quarterly, and as needed.

Victim Services Component: JRP requires a minimum of 10% of each county's allocation be set aside for community-based nonprofit victim services programs. PSCC has focused on services to those who are victim survivors of domestic violence, sexual assault and for children who are victims of or witnesses to a crime.

Evaluation. The JRP Formula Grant allows for 3% of the total amount of JRP Formula Grant funds to be allocated to help fund Randomized Controlled Trials (RCT) or other rigorous outcome evaluations. If a county does not utilize these funds, they are returned to the Criminal Justice Commission for such work. Lane County has consistently funded its own locally led studies.

Competitive Funds. JRP competitive funds can be applied only to personnel costs for downward departure programs. Downward departures are sentencing decisions where a judge imposes a sentence below that defined in sentencing guidelines due to specific mitigating factors or circumstances. Lane County has consistently applied these funds to the 416 program which provides intensive supervision and coordination with the District Attorney's office for those whose JRP crimes are driven by underlying substance use and/or mental health (not severe and persistent) issues.

Policy Issues

Oregon Revised Statutes 423.560, adopted in 1995, mandates development of a local public safety coordinating council to develop and recommend to the Board of County Commissioners (BCC) a plan for use of state resources to serve the local offender population. Oregon Administrative Rules 213-060-0050(2) state:

Each county may submit only one application for a justice reinvestment grant to fund one or more community-based programs. The application must be submitted by the local public safety coordinating council and include proof of approval by the county governing body.

The final application is due no later than 1:00 p.m. on April 18, 2025.

B. Board Goals

JRP funding supports programming that addresses the following components of the Lane County Strategic Plan 2022-2024: Safe, Healthy County.

Strategic Goal: Develop an equitable and integrated approach to health, behavioral health, public safety and homelessness so that all residents are safe, healthy, housed, and health outcomes are improved. Protect and enhance the safety and health of Lane County residents with a focus on enhancing and managing resources, improving access to prevention programs, and collaborative initiatives.

Objective: Invest in public safety for improved service delivery.

The goals of Justice Reinvestment are to: 1) Reduce recidivism while protecting public safety and holding offenders accountable; and 2) Decrease prison utilization while protecting public safety and holding offenders accountable. PSCC supports and facilitates the partnerships and collaborations necessary to be effective in achieving these goals.

C. Financial and/or Resource Considerations

The legislature has not determined 2025-27 funding for JRP nor has the Department of Corrections established the county's percentage share (based on the number of people on supervision). To provide some sense of potential funding levels, based on number of people on supervision Lane County may be looking at a percentage share in the ballpark of 9.11%. The 2025-27 Governor's Recommended Budget for the Justice Reinvestment is \$47,029,291 which would be a small cost of living/increase from 2023-25. 2025-27. The table below provides an historic overview of funding brought to Lane County via JRP.

Biennium	Lane County's Percentage Share	Lane County's Formula Fund Amount
2015-2017	8.26%	\$3,172,990.00
2017-2019	9.29%	\$3,707,059.91
2019-2021	9.57%	\$3,961,439.91
2021-2023	9.22%	\$3,983,722.00
2023-2025	8.77%	\$4,095,336*
2025-2027	Estimate 9.11%	TBD

*Includes a \$100,000 above the 3% for evaluation award amount.

For 2025-27 proposals for competitive JRP funds are limited to a five (5) percent increase from any funds awarded in 2023-25.

Biennium	Lane County Competitive Fund Amount
2017-2019	\$722,555
2019-2021	\$624,050.27
2021-2023	\$930,734.04
2023-2025	\$714,633
2025-2027	Up to \$750,000

The competitive program like the formula program requires 10% of supplemental funding requested be dedicated to nonprofit community-based victim services providers.

D. Health Implications

All of the services eligible for funding and historically included in the grant proposals are designed to reduce crime and recidivism, support recovery and health of those involved in the criminal legal system, and increase community safety.

E. Analysis

The request is for a letter acknowledging and supporting Lane County is applying for JRP funds and delegating authority appropriately to complete the application process. There is no adverse impact from the requested acknowledgment and support.

F. Alternatives/Options

1. Adopt the motion to approve providing a signed letter of acknowledgment and support from the Board for JRP formula, competitive, evaluation, and victim services funds, and delegating authority to the Public Safety Coordinating Council staff to submit the online grant applications and to the County Administrator to execute any additional grant application documents.
2. Direct staff to prepare a different motion for Board consideration and approval.

IV. RECOMMENDATION

The PSCC is recommending the Board approve the motion stated above.

V. TIMING/IMPLEMENTATION

Part 1 of the application includes program descriptions for all components likely to be funded with Justice Reinvestment formula funds and is due April 18th. Part 2 of the application includes budgets along with narrative proposals for the Victim Services, Evaluation and Competitive Funds

are due July 16th. The Grant Review Committee will develop funding recommendations in August 2025 with the Criminal justice Commission making award decisions in September 2025. The 2025-27 timeline is approximately two months earlier than that of the 2023-25 biennium. In the past, JRP has allowed draw down of funds through December of the last year of the biennium (December 2025, for example). For 2025-27 funds will need to be expended by August 2027.

VI. FOLLOW-UP

The PSCC will develop complete applications and present the proposals to the Board prior to acceptance of any awards when final budget numbers have been confirmed.

VII. ATTACHMENTS

- Order
- Draft Letter of Acknowledgment and Support from Board of County Commissioners

BEFORE THE BOARD OF COMMISSIONERS OF LANE COUNTY, OREGON

ORDER NO:

In The Matter of Acknowledging and Supporting the Pursuit of 2025-27 Justice Reinvestment Program (JRP) Grant Funds, Providing a Signed Letter of Acknowledgment and Support From the Board for All JRP Funds, and Delegating Authority to the local Public Safety Coordinating Council Staff to Submit the Online Grant Applications and to the County Administrator to Execute Any Additional Grant Application Documents.

WHEREAS, the Board of Commissioners Justice Reinvestment Grant Program applications must be submitted by the Local Public Safety Coordinating Council (PSCC) and include proof of acknowledgment of and support for pursuit of funds by the county governing body; and

WHEREAS, pursuant to House Bill 3194 passed by the Legislature in July 2013, Lane County was allocated funds for programs to reduce prison population, reduce recidivism, increase public safety, and increase offender accountability; and

WHEREAS, the Oregon Criminal Justice Commission released a Request for Grant Proposals requiring an application to be submitted by each county in order for grant funds to be awarded; and

WHEREAS, Lane County must now apply for these funds describing how the funds will be allocated and services delivered; and

WHEREAS, the Public Safety Coordinating Council hereby recommends to the Board of County Commissioners submission of JRP applications (formula, competitive, evaluation, and victim services), including a letter of acknowledgment and support from the Board of County Commissioners to the Oregon Criminal Justice Commission.

NOW, THEREFORE, the Board of County Commissioners of Lane County **ORDERS** as follows:

1. Provide a letter of acknowledgment and support signed by the Chair of the Lane County Board of Commissioners for the JRP applications.
2. Delegate authority to the Public Safety Coordinating Council staff to submit electronic grant applications.
3. Delegate authority to the County Administrator to execute any grant application related documents.

ADOPTED this ____ day of _____, 2025.

David Loveall, Chair
Lane County Board of Commissioners



LANE COUNTY BOARD OF COMMISSIONERS

Heather Buch
Ryan Ceniga
Pat Farr
David Loveall
Laurie Trieger

April 8, 2025

Ken Sanchagrin
Criminal Justice Commission
885 Summer St. NE
Salem, OR 97301

Dear Mr. Sanchagrin:

The Lane County Board of Commissioners met on April 8, 2025 and adopted a Board Order acknowledging and supporting Lane County's 2025-2027 applications for Justice Reinvestment Grant Program (JRP) formula, competitive, evaluation, and victim services funds. Please accept this letter as proof of acknowledgment for application purposes.

Lane County is committed to reducing recidivism, reducing prison utilization, holding offenders accountable, and to enhancing public safety for all. Our progress toward these goals is notable, however, our ability to continue this progress is dependent on continued funding for critical programs and services.

We appreciate the Criminal Justice Commission's ongoing commitment to the Justice Reinvestment Initiative.

Sincerely,

David Loveall, Chair
Lane County Board of Commissioners



Lane County 2025-27 Justice Reinvestment Grant Application

PUBLIC SAFETY COORDINATING
COUNCIL

APRIL 8, 2025



**THANK
YOU**



VISION

A community where people belong and are
safe, healthy, connected, and thriving.





MISSION



To foster a safety and health network that strengthens relationships and communities' access to essential services. We make budgetary recommendations to the Lane County Commissioners, advising them to responsibly use public resources to transform systems, create and maintain supportive programming, and address root causes of structural inequities.





VALUES*



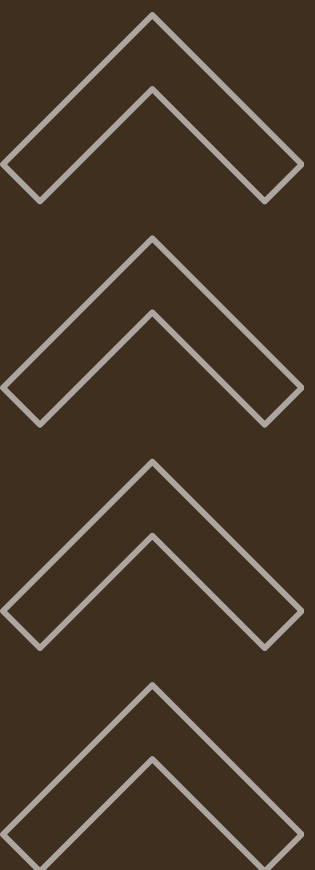
- We act with integrity.
- We work towards justice.
- We work towards equity.
- We collaborate.



*The adopted values statement goes on to describe what each of these looks like in practice.



Community Safety & Health
Council: Lane County's
Local Public Safety
Coordinating Council



Thanks

The PSCC has identified approximately \$30,000 which could be put toward transitional housing at Sponsors. Sponsors has 40 transitional beds not under contract with Parole and Probation but generally house Parole and Probation clients.

However, the Council wanted to recognize the Board's support through General Fund dollars and offer this \$30k for the Board to repurpose if there is a higher need

Fund Purpose

Justice Reinvestment Program

- Reduce recidivism through evidence-based practices
- Decrease prison utilization for property, drug, and driving offenses
- Protect public safety
- Hold people involved in the criminal legal system accountable
- 10% of funds required for victim/survivor support services

Eligibility

Justice Reinvestment Program

- Establish a process to assess those served;
- Serve individuals charged with or convicted of property, drug, or driving/DUI offenses;
- Consider and accept short-term transitional leave candidates as appropriate;
- Provide OHP enrollment assistance to clients; and
- Work to imbed equity throughout the county's criminal justice system

Justice Reinvestment Program

Funding Amounts

	JRP Formula	JRP Competitive
Total Pot 2023-2025	\$45,828,939	\$8,086,577
% Lane County Share	8.77%	Not An Allocation
\$ to Lane County	\$4,095,336	\$714,633
Total Pot 2025-2027 TBD		
Governor's Recommended	\$47,029,291	\$7,832,042
% LC Share Estimate	9.11%	TBD
\$ to LC (potential)	\$4,284,368	Up to \$750,365

Justice Reinvestment Formula Funding

Lane County Share

2019-21: 9.57%

2021-23: 9.22%

2023-25: 8.77%

2025-2027: TBD

Potential Estimate 9.11%

Justice Reinvestment Program Formula Funding Total Pot and Lane County Share



JRP Funded Reentry Program 23-25

STRATEGIES

- ❖ Supervision
- ❖ Reentry
Services/Transitional
Housing

COMPONENTS

- ❖ CJRS Justice Involved Women's Initiative
- ❖ Reentry Services/Transitional Housing
- ❖ Peer Support/Incentives
- ❖ Mentoring Program
- ❖ CBT/MET/Incentives/Gender Specific
- ❖ Batterer Intervention Program

JRP Funded Prison Reduction Program 23-25

STRATEGIES

- ❖ 416 Downward
Departure
Program
(Competitive Fund)
- ❖ Pre-Trial Electronic
Monitoring

COMPONENTS

- ❖ 416 Supervision Personnel
- ❖ LCSO Electronic Monitoring
Program

JRP Funded Reentry and Prison Reduction 23-25

STRATEGIES

- ❖ Data Driven PSCC
- ❖ Collaborative PSCC

COMPONENTS

- ❖ PSCC Staffing
- ❖ Grant Writing and Reporting
- ❖ Training and Capacity Building (CJC Summit, Equity, System Focus Issues)
- ❖ Technical Assistance & Facilitation, Emergent Needs

JRP Funded Victim Services (mandatory 10% of funding)

PROVIDERS

- ❖ Kids FIRST (KF)
- ❖ Hope and Safety Alliance (formerly Womenspace)
- ❖ Sexual Assault Support Services (SASS)
- ❖ Siuslaw Outreach Services (SOS)

SERVICES

- ❖ KF: Medical Program-examine and assess the physical health and well-being of up to 300 abused children each year.
- ❖ HSA: Provide shelter and support services to domestic violence survivors.
- ❖ SASS: Provide trauma informed, survivor centered, culturally/linguistically relevant interventions and services to survivors of sexual violence.
- ❖ SOS: Provide shelter and support services to survivors of domestic violence and sexual assault.

JRP Funded Evaluation (3% of funding or return to State)

PROVIDERS

- ❖ Dr. Mark Eddy
- ❖ Dr. Mike McCart

EVALUATIONS

- ❖ The Way Home – Sponsors, Inc.
- ❖ Potential - Deflection

Justice Reinvestment Program

Grant Timeline

March 5, 2025	Grant solicitation released
April 18, 2025 at 1pm	Preliminary application due (includes narrative, letters of support, and opt-in to Competitive Grant)
May 2025	Grant Review Committee evaluates preliminary application
Early June 2025	Feedback provided and final application opened
July 16, 2025 a 1pm	Final applications due – Formula, Competitive, Victim Services, and Evaluation
August 2025	GRC develops funding recommendations
September 2025	Commission makes final award decisions