



AGENDA COVER MEMO

Memorandum Date: October 5, 2025
Meeting Date: October 14, 2025

TO: Board of County Commissioners

DEPARTMENT: County Administration

PRESENTED BY: Steve Mokrohisky, County Administrator

AGENDA ITEM TITLE: **MOTION/ORDER:** In the Matter of Allocating County Resources to Cover the State of Oregon Funding Cuts to the Community Corrections Grant-in-Aid and Justice Reinvestment Program (JRP) for 2025-27 Biennium to Maintain Critical Public Safety Services and Delegating Authority to the County Administrator to Sign the Related Contracts and Amendments

I. MOTION

Move approval allocating County resources to cover the State of Oregon funding cuts to the Community Corrections Grant-in-Aid and Justice Reinvestment Program for the 2025-27 biennium and delegate authority to the County Administrator to sign the related contracts and amendments.

II. AGENDA ITEM SUMMARY

This item is a report back and recommendation on the allocation of County resources to maintain a portion of the critical public safety services within Parole & Probation, Sheriff's Office, and as provided by our community partners including Sponsors that will be lost due to the projected State funding cuts. While the total dollars allocated by the State for these programs is increasing from the 23-25 biennium amount, the allocated funding does not keep up with expenditure growth and therefore is a net funding cut, and referred to as such throughout this document.

It is being recommended that the County allocate resources in the amount of \$4.99 million so that the system maintains a minimally functioning service level.

III. BACKGROUND/IMPLICATIONS OF ACTION

A. Board Action and Other History

The Public Safety Coordinating Council (PSCC) is a statutorily required advisory council to the Board of County Commissioners. In this role, the PSCC recommends

budgets and associated amendments for Community Corrections Grant-in-Aid and Justice Reinvestment Grant Program funds to the Board of County Commissioners (BCC) for adoption.

The PSCC Budget Committee met six (6) times to develop budget recommendations for the allocation of 2025-27 Grant-in-Aid and Justice Reinvestment funds. State funding levels have resulted in a worst-case budget scenario with an approximately \$8.1 million shortfall forcing across the system reductions to a level of service that significantly damages the public safety ecosystem.

At its September 9, 2025, meeting the Board heard a presentation on the impacts of the 2025-27 funding cuts and gave direction to the County Administrator to develop a supplemental funding strategy to sustain a semi-functional public safety system and ensure Department of Corrections approval of Lane County's Community Corrections Act Plan resulting in access to 2025-27 funding as quickly as possible.

B. Policy Issues

See September 9, 2025, Agenda Memo which outlined the policy issues around the Community Corrections Act Grant-in-Aid and Justice Reinvestment Initiative (JRI) funding.

C. Financial and/or Resource Considerations

The following table shows the actual costs to sustain 2023-25 levels of service compared to 2025-27 State available funds. The final Justice Reinvestment Competitive grant award amount is now known and is slightly less than the low-end estimate in the table below at \$594,624.

Actual Costs for 23-25 Levels of Service Compared to Available Funds

	Actual Cost	Available Funds	Gap
Grant-in-Aid	\$33,191,445	\$25,657,660	23%
Justice Reinvestment Formula	\$4,521,277	\$4,284,128	5%
Justice Reinvestment Competitive	\$926,521	\$619,050 - \$825,399	11 - 33%
TOTAL (if Competitive grant successful low end)	\$38,639,243	\$30,560,838	21% (-\$8,181,639)
TOTAL (if Competitive grant NOT successful)	\$38,639,243	\$29,941,788	-23% (- \$8,800,689)

Below are the service impacts that will occur based upon the State's funding cuts if the County does not allocate any funds, along with a description of the services that will be retained if the County makes the proposed allocation of approximately \$4.99 million from the County's General Fund reserve over the biennium. The final allocation to the services will be based upon actual need up to the maximum requested. If additional resources become available, the General Fund reserve allocation will be decreased.

Lane County Sheriff's Office

The State's funding level would result in a reduction for the Sheriff's Office of approximately **\$1,963,339** over the biennium.

The State's CCA reductions result in the following for the Sheriff's Office:

- Loss of CCA Work Crew (1.0 FTE Deputy Sheriff)
- Loss of 1.0 FTE Maintenance Specialist
- Loss of 1.0 FTE Records Officer
- Loss of 2.0 FTE Deputy Sheriff positions in Security
- Loss of 1.0 FTE Deputy Sheriff in Transport

These reductions in personnel cover the reduction of CCA funded jail beds from 59 to 49.69 and the loss of one Sheriff's Work Crew.

The proposed allocation of County resources of up to \$533,112 over the biennium will add back the lost Sheriff's Work Crew and the associated Deputy position.

Community Justice and Rehabilitation Services (Adult Parole and Probation)

The State's funding level would result in a reduction of approximately **\$5,164,322** to the division's budget where the division would lose 14 (40%) out of its 35 Parole Officer positions, 1 (20%) out of its 5 Supervisor positions, and 2 (33%) out of its 6 total support staff. The cuts would result in 1000 fewer people being supervised. The mental health unit would be eliminated, which also jeopardizes the Federal mental health collaboration grant. Parole and Probation would also expect to have deep cuts to supervising the female population, in addition to some cuts within the domestic violence and sex offender units. After the proposed State cuts, 21 Parole Officers would be left to supervise 2300 clients.

In year one, the proposed allocation of County resources of up to **\$1,370,163** will maintain the following services:

Retain: 13 positions: 11 Parole Officer positions, 1 Supervisor position, and 1 Office Assistant. This would restore supervision for 500 clients. In addition, the mental health unit, domestic violence unit and sex offender units would be retained.

In year two the approximate allocation of \$2,389,370 would be needed to maintain the year one service levels.

The allocation of County resources to Parole & Probation totals up to \$3,759,533 for the biennium.

Parole and Probation is also seeking County Opioid settlement funds to retain an additional 1 Parole Officer position to maintain the veteran treatment court. That request will be brought to the Board of County Commissioners at a meeting in the near future.

Sponsors Reentry Services

Sponsors works in partnership with Lane County Parole and Probation, the Lane County Sheriff's Office, and system partners to provide high-quality, evidence-based services based on research and best practices.

The State's funding level would result in a reduction of approximately \$904,217 and the following service reductions:

Motivational Enhancement Therapy (MET) and Cognitive Behavioral Therapy (CBT)

Impact: Motivational Enhancement Therapy (MET) will continue; Loss of all CBT groups, currently available to anyone on supervision in Lane County. The evidence-based CBT curriculum facilitated by Sponsors is called Thinking for a Change, a 25-session curriculum focused on changing criminogenic thinking patterns.

Crisis Funding

Impact: Crisis funds cut by 65%. Sponsors administers crisis funds (at no cost) to support basic reentry needs for anyone on supervision in Lane County. The funds are heavily used by Parole & Probation clients who do not live at Sponsors. Crisis funds cover items such as medication, glasses, phones, bus passes, rental assistance and work clothes.

Mentorship Program

Impact: Reduction of 1 case manager (50% reduction in staffing) and 130 fewer individuals served over the biennium. This program directly addresses the two key criminogenic risk areas: 1) Criminal companions (who people spend time with); and 2) Leisure and recreation (how people spend free time)

Transitional Housing Beds

Impact: Reduction of 20 transitional housing beds for men (300 fewer men served); - Reduction of 11 beds for women (88 fewer women served). In total, 388 high risk people would be released from prison without the benefit of housing or ancillary services, nor the option to live in Sponsors long-term housing.

Currently, Sponsors is contracted for 61 transitional housing beds with Lane County through Grant-in-Aid and Justice Reinvestment dollars. An additional 40 beds are not contracted, the majority of which are utilized by individuals on Lane County supervision at no cost to the County.

Sponsors is requesting funding for the 61 beds that were under contract in 2023-2025, plus an additional 5 beds for a total of 66 beds. The combined cost in year one would be \$347,765.87. This does not address the significant cuts in the other areas mentioned above.

The allocation of County resources to Sponsors totals up to \$695,531.75 for the biennium.

Other Services

In addition to the staffing and service reductions discussed above the following related services are also reduced: mediation/restorative justice, Public Safety Coordinating Council staffing, and equity education and facilitation. Reduced staffing also impacts coordination with Victim Services as this requires frequent and timely communications.

Future Resource Considerations

Ongoing funding cuts to the Community Corrections Grant-in-Aid and Justice Reinvestment Program place Lane County employees and the community at risk. To maintain a functioning service level, Lane County has invested County resources over the past two biennium, most recently \$5,396,204 for the 23-25 biennium.

This proposed allocation of \$4.99 million of County resources for the 25-27 biennium would utilize reserves, which will not be available in future years. As such, State funding levels must be addressed prior to the 27-29 biennium to maintain a minimally functioning service level for Lane County. In addition, Lane County needs to develop a legislative and legal strategy to establish the long-term viability of the Lane County continuing to provide these services on behalf of the State of Oregon.

D. Health Implications

The health, welfare, and safety of those involved in the criminal system, their victims, Lane County employees, and the community are at risk from the catastrophic funding shortfall in the short, medium, and long term.

E. Analysis

1. 2025-27 Community-Corrections Act Grant-in-Aid and Justice Reinvestment Program funding is insufficient to provide for the basic health, safety, and welfare of adults involved in the criminal justice system, crime victims, Lane County employees, and community.
2. Community Corrections Act and Justice Reinvestment Program funding levels are for the 2025-27 biennium. The second year of the biennium is more expensive than the first year.
3. Diversification of funding streams available to support Public Safety is needed.
4. Aggressive pursuit of Legislative changes in the short session and full session are needed. The Association of Oregon Counties Public Safety Steering Committee has identified issues like those shared in this discussion.

F. Alternatives/Options

1. Allocate County resources in the amount up to \$4.99 million to maintain a portion of the services that will be reduced due to the cuts in State funding.
2. Do not allocate County resources and proceed with the reductions.
3. Request additional analysis.

IV. RECOMMENDATION

The County Administrator recommends allocating up to \$4.99 million of County resources to reduce the reduction in services currently projected.

V. TIMING/IMPLEMENTATION

The fiscal year began on July 1, 2025, and the budget needs to be finalized, with any reductions needed, in time for Supplemental Budget #2 to be approved by the Board of Commissioners in December, 2025.

VI. FOLLOW-UP

In addition to any direction provided by the Board, the Public Safety Coordinating Council will continue its process to recommend the budgets and programming for Community Corrections Act Grant-in-Aid and Justice Reinvestment Program funding.

VII. ATTACHMENTS

None

ORDER & RESOLUTION NO. 25-10-14-	)))))))))	In the Matter of Allocating County Resources to Cover the State of Oregon Funding Cuts to the Community Corrections Grant-in-Aid and Justice Reinvestment Program (JRP) for 2025-27 Biennium to Maintain Critical Public Safety Services and Delegating Authority to the County Administrator to Sign the Related Contracts and Amendments
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